

Message Text

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12

ACTION EA-14

INFO OCT-01 AF-10 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03

SS-15 USIA-15 ACDA-19 IO-13 ARA-16 NEA-10 EB-11 DRC-01

/191 W

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R 170644Z SEP 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 6809

INFO AMEMBASSY MOSCOW

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

USLO PEKING

AMCONSUL HONG KONG

CINCPAC HOLOLULU

AMEMBASSY TAIPEI

USINT ALGIERS

C O N F I D E N T I A L TOKYO 11969

CINCPAC FOR POLAD

E.O.: 11652 - GDS

TAGS: PFOR

SUBJECT: JAPAN'S ASSESSMENT OF NON-ALIGNED CONFERENCE

REF: A) STATE 168368; B) TOKYO 10327

SUMMARY: FONOFF DISCUSSED WITH EMBASSY GOJ ASSESSMENT OF NON-ALIGNED CONFERENCE. GOJ INTEREST FOCUSED ON 1) SINO-SOVIET RIVALRY, 2) GROWING COMPLEXITY OF NON-ALIGNED WORLD AND ITS DIVERGENCE INTO FOUR BLOCS -- ASIAN, AFRICAN, ARAB, AND LATIN AMERICAN, AND 3) SHIFT TO ECONOMIC EMPHASIS IN NON-ALIGNED THINKING. END SUMMARY.

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1. FONOFF DESPATCHED SHUNICHI SATO (DEPT HEAD ANALYSIS

DIV) TO ALGIERS TO COVER NON-ALIGNED CONFERENCE. (REF B)
FOLLOWING DRAWN FROM CONVERSATION WITH YOSHIKI MINE,
ANALYSIS DIV'S EXPERT ON NON-ALIGNED AFFAIRS, BASED ON
SATO'S CABLES AND MINE'S ASSESSMENT FOR FONOFF.

2. AFTER STATING THAT ASSESSMENT OF CHINESE AND SOVIET
INFLUENCE AT ALGIERS WAS EXCLUDED FROM HIS INITIAL
ASSESSMENT BECAUSE IT WAS TOO EARLY TO REACH CONCLUSIONS,
MINE INDICATED THAT SINO-SOVIET RIVALRY AT ALGIERS WAS
OF PRIME INTEREST TO GOJ. BASED ON SUCH ARCAINE FACTORS
AS CHINESE AND SOVIET PRESS COVERAGE OF CONFERENCE,
FOLLOW-UP ACTIVITY LIKE BANQUETS HELD OR NOT HELD, AND
SATO'S REPORTS FROM ALGIERS, MINE TENTATIVELY SUSPECTS
THAT SOVIETS RECOVERED SOME OF THEIR INFLUENCE LOST AT
LUSAKA AND GEORGETOWN. PRC REPS BRIEFED
SATO IN ALGIERS ON SOVIET ACTIVITIES INCLUDING BREZNEV'S
LETTER TO BOUMEDIENNE, LEADING MINE TO BELIEVE CHINESE
WERE SERIOUSLY CONCERNED OVER SOVIET REASSERTION OF
INFLUENCE. HOWEVER, MINE ACKNOWLEDGED THAT MANY
DELEGATIONS WERE ANNOYED OVER WHAT WAS REGARDED AS
SOVIET INTERFERENCE AT CONFERENCE. MINE ALSO NOTED SEVERAL
DELEGATIONS ADVOCATED LINES SIMILAR TO THOSE PRC PUSHES.

3. SECOND MAJOR AREA OF JAPANESE INTEREST WAS GROWING
COMPLEXITY OF NON-ALIGNED WORLD AND INCREASING EVIDENCE
OF FOUR-WAY SPLIT WITHIN CONFERENCE - ASIAN, BLACK
AFRICAN, ARAB, AND LATIN AMERICAN, WITH STRONGLY
DIVERGENT INTERESTS. CONFERENCE DOMINATED BY AFRO-ARABS
WHOSE CAVALIER HANDLING OF ESSENTIALLY ASIAN
MATTERS, SUCH AS SEATING PRG AND SIHANOUK, SERIOUSLY
IRRITATED OUT-NUMBERED ASIANS. JAPAN ALSO CONCERNED
ABOUT GROWING LA BLOC WITH INTERESTS DIVERGENT FROM
JAPAN'S. MINE DESCRIBED LA'S AS IGNORANT OF AND
INSENSITIVE TO ASIA'S PROBLEMS.

4. THIRD MAJOR AREA OF JAPANESE CONCERN AND PERHAPS
MOST DISQUIETING IS SHIFT TO ECONOMIC EMPHASIS IN NON-
ALIGNED WORLD. NATIONALIZATION AND USE OF NATURAL
RESOURCES FOR POLITICAL PURPOSES VIEWED AS
THREATS DANGEROUS TO JAPAN. MINE SAID THAT FOR THIS
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REASON HIS REPORT ATTRACTED FAR MORE AND HIGHER LEVEL
ATTENTION THAN REPORTS ON LUSAKA AND GEORGETOWN DID.
WHEREAS BEFORE, NON-ALIGNED CONFERENCE WAS INTERESTING
GROUP, IT IS NOW AN ORGANIZATION RAPIDLY GAINING POWER,
WITH SIGNIFICANT IMPLICATIONS FOR JAPAN BOTH POLITICALLY
AND ECONOMICALLY.

5. FONOFF'S FINAL ASSESSMENT TO BE PREPARED AFTER

SATO'S RETURN TO TOKYO. MINE PROMISED TO MAKE REPORT
AVAILABLE.
INGERSOLL

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